



HERITAGE ADVISORY COMMITTEE

Wednesday, May 2, 2018 at 7:08pm
Salmon River Committee Room
4th Floor, 20338 – 65 Avenue, Langley, BC

MINUTES

Present:

T. Annandale, Community Co-Chair
Councillor P. Arnason, Council Co-Chair
Councillor B. Long, Council Co-Chair

C. Boughen, A. Cappon, G. Doubleday, A. Johnson, T. Lightfoot, F. Pepin, and H. Whittell

Staff:

J. Chenatte, Art and Heritage Supervisor
E. Horricks, Heritage Planner
K. Stepto, Recording Secretary

Guest:

D. Luxton, Donald Luxton & Associates Inc.

A. APPROVAL AND RECEIPT OF AGENDA ITEMS

1. Heritage Advisory Committee May 2, 2018

Moved by G. Doubleday,
Seconded by A. Cappon,
That the Heritage Advisory Committee adopt the agenda and receive the agenda
items of the May 2, 2018 meeting.

CARRIED

B. ADOPTION OF MINUTES

1. Heritage Advisory Committee April 4, 2018

Moved by A. Johnson,
Seconded by G. Doubleday,
That the Heritage Advisory Committee adopt the Minutes of the April 4, 2018
meeting.

CARRIED

C. DELEGATIONS AND PRESENTATIONS

1. Heritage Evaluation Workshop and Presentation

D. Luxton, Donald Luxton & Associates Inc., provided an introductory presentation to the Heritage Evaluation workshop with an overview of how values-based heritage evaluation criteria works in conjunction with the Township's Historic Context Statement and Thematic Framework prepared in 2017. He noted that as next steps in this process, sites on the Heritage Register are currently being assessed against the identified historic themes to determine what themes are not represented. He added that the first group of statements of significance are also being calibrated against the identified themes to ensure that firstly, there is measurable community significance, and secondly, that key community themes are comprehensively represented. He emphasized that the shift toward a values-based evaluation model builds on the work that has been done in Langley in the past, while improving the theoretical footing for Langley's overall framework for assessing heritage value.

The process for assessing heritage sites begins with the Historic Context Statement and Thematic Framework from which priority sites that reflect the themes and values can be identified. This approach is consistent with the processes laid out in the Standards and Guidelines for the Conservation of Historic Sites in Canada, which provides the framework for planning and intervening with historic places.

The current evaluation system in place in the Township is based on Parks Canada's 1979 Numerical System, which was updated for the 1992 Heritage Inventory. This scoring system is very subjective, in the sense that one building could result in a number of different scores depending on who fills out the evaluation form.

He added that the change toward values-based assessment reflects the international move away from a heavy focus on materials evaluation, toward more multivalent values. Similar to the National Historic Sites of Canada criteria, which recognizes sites, events and people, values-based assessment looks at the broader scope of heritage, not just the "bricks and mortar", and includes landscapes, archaeology, culture, people and events.

There are implications for the different approaches to assessing heritage value: Additive (or cumulative) criteria, such as that currently in place in the Township, places a greater emphasis on architecture, and makes it challenging for a site to be eligible for the Register based solely on one criterion. Self-sufficient (or independent) criteria allows sites to be considered for addition to the Register based solely on merit in one criterion, following that used by the United States National Register of Historic Places.

The international heritage community has been moving toward a values-based approach to heritage conservation that has been adopted by the UNESCO World Heritage Centre and the Getty Conservation Institute. It is also manifest at the national level in countries such as Australia, UK, Canada, and the USA. The Burra Charter adopted in Australia in 1979 has had significant influence, as well as the publication of the Standards and Guidelines for the Conservation of

C. DELEGATIONS AND PRESENTATIONS

Historic Places in Canada in 2003 and 2010. He added that international protocols, such as the Historic Urban Landscape adopted by UNESCO in 2011, has had additional impact as a tool to integrate policies and practices of conservation of the built environment into the wider goals of urban development.

D. Luxton outlined a number of best practice models including Historic Places LA, which has benefited significantly from financial support provided by the Getty Institute. He added that in Canada, best practice follows a three-step decision-making process based on the Burra Charter:

- a) Understanding - Stabilizing a site is first and foremost, so that research, investigation and evaluation can follow in establishing heritage value (in the form of a Statement of Significance).
- b) Planning - Options include preservation, rehabilitation, or restoration as outlined in to the Standards and Guidelines for the Conservation of Historic Places in Canada.
- c) Intervening - Includes those actions that result in a change to the site. This is a cyclical process wherein maintenance plays a key role.

He provided additional evaluation on the specific practice underway in other Canadian cities and the pros and cons of each.

In summary, he noted that the proposed value-based evaluation process (based on Vancouver) begins with historic research/documentation (i.e. understanding the place), and includes six evaluation criteria ranked as either None/Poor, Low, Moderate or High. The assessment must meet thresholds of at least one 'High' ranking, or three 'Moderate' rankings in the criteria section for a resource to qualify. This ensures places can qualify with enough merit in a single category. If a place qualifies for the Register, the resource must meet two additional thresholds, firstly, to determine whether it is of Moderate/High Heritage Significance, or has Exceptional or Outstanding Heritage Significance (a relative rating), and secondly, to determine whether it retains sufficient integrity to convey its significance. Places without sufficient integrity do not qualify for the Heritage Register.

Discussion ensued and two key points were emphasised with respect to the application of the values-based criterion within the Langley's context:

- Based on the work that has been done to date, the methodology would be the same as described, except no "grading" would be required under the first threshold.
- Having sufficient integrity to convey significance is critical in determining whether a resource qualifies at all, as this has implications for the realistic management of a resource over the long term.

D. REPORTS

1. Co-Chairs' Reports

Councillor Arnason reported that the first meeting for the Community Input Group Task Force was held on April 30. The next meeting will be Tuesday, May 29 at the Murrayville Fire Hall. The public is welcome to attend to observe.

T. Annandale reported that he attended the Township's Volunteer Banquet and participated in the Heritage Fair. Both were excellent events.

2. Heritage Planner's Report

E. Horricks reported that the next deadline for the Heritage Building Incentive Program is May 18 at 4:30pm. She further reported that the following interpretive items are either being considered or being installed in the new Aldergrove Credit Union Community Centre:

- A floor to ceiling brick wall has been installed in the main entry using salvaged bricks from the historic school.
- A wall image of the historic school is being considered for display in the main entry area, if a photograph can be located that can be reproduced to a high enough standard.
- Skate benches are currently being constructed from the wood salvaged from the historic school. They will bear small plaques identifying the source of the material.
- Some glulam beams from the school are planned to be installed in the entry ceiling.
- A display case has been installed in the main entry across from the main administration desk for ongoing cultural displays provided by the Langley Centennial Museum.

The centre is scheduled to open at the end of June.

3. Museum Manager's Report

J. Chenatte reported the following:

- The Museum now has a full complement of staff.
- The Syrian Art Exhibit will begin on June 9.
- The Philip Jackman book has gone to print and the virtual display is with the translator so it can be viewed in English and French.
- A Canada Day Grant has been received to support Canada Day celebrations.
- The Heritage Fair was a successful event this year, and thanks go to the Langley Heritage Society who played a key role.
- A second open house was held for the Fort Langley projects where they received positive feedback for the proposed changes to the Museum.
- The Kwantlen Polytechnic University Design Program has offered their design services for the interior of the new Museum.

D. REPORTS

4. Heritage Review Panel

No report.

5. Douglas Day 2018 Planning Committee Report

A. Johnson reported that the theme for this year's event will be "Sports and Recreation through the Years".

6. Museum Advisory Group Report

F. Pepin reported that the Heritage Fair was a great event, and that the Museum will be involved with the May Day Parade and Canada Day celebrations.

MEETING EXTENDED

Moved by T. Annandale,
Seconded by G. Doubleday,
That the meeting be extended to 9:30pm.

CARRIED

E. CORRESPONDENCE

F. 2018 WORK PROGRAM

1. Heritage Property Maintenance Standards Bylaw

E. Horricks presented a final draft of a Heritage Property Maintenance Standards Bylaw along with a draft amendment to Bylaw Notice Enforcement Bylaw, noting the revisions made to the previous draft discussed at the April 4 meeting for the Committee's further consideration.

MOTION

Moved by T. Annandale,
Seconded by G. Doubleday,
That the Heritage Advisory Committee endorse the draft Heritage Property Maintenance Standards Bylaw, in principle.

CARRIED

COUNCIL

Moved by G. Doubleday,
Seconded by A. Cappon,
That the Heritage Advisory Committee recommends that Council consider the Heritage Property Maintenance Standards Bylaw and accompanying amendment to Bylaw Notice Enforcement Bylaw 2008 No. 4703 at the June 11, 2018 Regular Evening Council meeting.

CARRIED

G. COUNCIL REFERRALS

H. OTHER BUSINESS AND ITEMS FOR INFORMATION

1. Heritage Conservation in BC Fact Sheet 2016

Provided in package for information.

2. Heritage BC 2018 Conference – “Rich Heritage: Telling our Stories”

May 10-12, 2018 - New Westminster, BC

Members who are attending will provide a report at the June meeting.

N. NEXT MEETING

Date: Wednesday, June 6, 2018
Location: Salmon River Committee Room
4th Floor, 20338 – 65 Avenue
Time: 7:00pm

O. TERMINATE

Moved by G. Doubleday
That the meeting terminate at 9:27pm.
CARRIED

CERTIFIED CORRECT:

Community Representative Co-Chair

Council Representative Co-Chair