

Township of
Langley



Est. 1873

REPORT TO MAYOR AND COUNCIL

PRESENTED:	JULY 8, 2019 - REGULAR AFTERNOON MEETING	REPORT:	19-115
FROM:	ARTS, CULTURE, AND COMMUNITY INITIATIVES	FILE:	5450-01
SUBJECT:	FORT LANGLEY STREET NAMES AND INDIGENOUS SIGNAGE		

RECOMMENDATION(S):

That Council approve the renaming of Glover Road north of the Jacob Haldi Bridge to Kwantlen Boulevard subject to additional positive stakeholder consultation and securing required approvals;

That Council direct staff to erect dual language signage at intersecting streets along that road portion, when all consultation has concluded and after required approvals have been granted;

That Council approve an expenditure of up to \$4,000 from Council Contingency for signage production and installation costs associated the renaming of the road portion of Glover Road and for the potential acquisition of a required “halkomelem language” font set;

That Council direct staff to continue discussions with representatives from Kwantlen First Nation about the potential dual-branding and/or renaming of select streets in Fort Langley and present further proposals for Council consideration; and

That Council direct staff to look at other naming opportunities in the Township of Langley, such as the branding of new parks, trails and special places for inclusion of local First Nations cultural acknowledgement and language, and present such opportunities from time to time for Council consideration.

EXECUTIVE SUMMARY:

Staff approached their contacts at Kwantlen First Nation to discuss the renaming of Glover Road north of the Jacob Haldi Bridge in Fort Langley. Staff were informed that the Township of Langley’s proposal to recognize the Kwantlen People by way of renaming of the road section as Kwantlen Boulevard, is welcomed and appreciated. Staff have undertaken preliminary research related to the process of renaming a street, and understand that there are other stakeholders, such as the residents along that portion of Glover Road, Canada Post and Metro Vancouver Parks who should be engaged and informed about a name change. Staff plan to undertake this process following Council’s approval of the name change.

In a follow-up with Council’s request that pricing for signage be determined, staff have obtained preliminary costing for this initiative and estimate that an expenditure of \$1500 would be required for signs construction and installation of signs along the northern portion of Glover Road, and another \$2500 would be required for the purchase of the specialized halkomelem/hən̓qəmin̓əm̓ font set.

Staff further discussed duo-signage options for rebranding other streets in Fort Langley with their contacts at Kwantlen First Nation (KFN) and have been advised that the process will take time and could include consultation with other First Nations and language experts. That discussion with KFN lead to further suggestions that TOL consider other opportunities to recognize First Nations such as in the naming of places of indigenous/cultural significance. Staff are now recommending that Council direct staff to continue discussions with KFN on the naming of public spaces that have cultural importance.

PURPOSE:

To provide input and recommendations on the process for renaming a portion of Glover Road north of the Jacob Haldi bridge to a preferred name of Kwantlen First Nation and to provide Council additional input on the renaming or duo-branding of other streets in Fort Langley and the potential of naming other culturally significant places in the Township.

BACKGROUND/HISTORY:

A Street Names and Numbering Policy (ATTACHMENT A) was approved by Council on July 20, 1998 and revised on May 30, 2016. The policy provides criteria for the establishment of street names and numbering in accordance with a trans-regional agreement. The policy states that Streets and Avenues shall be identified with numbers. The policy however allows that where irregular road patterns warrant, or road identification can be clarified by using names instead of numbers, names may be devised. The policy further states that appropriate names could include pioneer family names, names of landmarks or names with positive historic or commemorative associations. Glover Road is one such road that meets the current criteria defined in the policy.

A Naming of Parks, Trails, Buildings, Facilities and Infrastructure Policy (ATTACHMENT B) was approved by Council on October 26, 1998 and revised multiple times up to its current revision that was approved by Council on May 30, 2016. The Policy states that the Township Administrator or designate may approve the naming of new or unnamed parks, trails, buildings and segments of buildings, municipal infrastructure, or any other type of facility or area where the name recognizes the nature, history or geography of the area. The area around and streets adjacent the existing museums and National Historic Site are historically and geographically significant to indigenous people of the Province.

Since the initial adoption of the Township's Naming policies, the incorporation of indigenous language and names had not been fully considered by past Township Councils. Indigenous language rights and the naming of communities, places and people has been discussed both nationally and globally, as the potential extinction of such languages has been evident for a time and a grave concern to many.

In 2008, the United Nations released the United Nations Declaration on the Rights of Indigenous Peoples (UNDRIP) in 2008 and stated that Indigenous peoples have the right to revitalize, use, develop and transmit to future generations their histories, languages, oral traditions, philosophies, writing systems and literatures, and to designate and retain their own names for communities, places and persons. This Declaration was endorsed by the Government of Canada in November 2012 on behalf of all Canadians.

In 2015 "Calls to Action" were released by the Truth and Reconciliation Commission of Canada and among the actions proposed it was stated that Aboriginal Languages are a fundamental and valued element of Canadian Culture and Society and that there is an urgency to preserve them. Since 2015, Council has on a number of occasions discussed Reconciliation and intergovernmental relations with First Nations communities and have encourage staff to bring forward projects, and partnerships that benefit both the Township and local First Nations.

In October 2015, A Truth and Reconciliation Event was hosted by Kwantlen First Nation and a few members of Township Council were present. Signage and use of First Nations language was discussed as a way to recognize places of significance and to honour local First Nation's connection to the lands on which the Township of Langley was established.

At the May 27, 2019 Regular Meeting of Council a motion was put forward to formally rename Glover Road north of the Jacob Haldi Bridge to Kwantlen Boulevard, or an alternative name otherwise acceptable to the Kwantlen First Nation and the Township of Langley. The motion also asked staff to consider other areas of Fort Langley for interpretive road signage and indigenous language/name recognition. The motion was deferred for a report from staff.

DISCUSSION/ANALYSIS:

While Council's deferred motion of May 27, 2019 was stated as a "formal" name change of a portion of Glover Road to Kwantlen Boulevard, staff would like to propose that where pioneer names have been previously assigned to streets they should remain unchanged and commemorative signage be added reflecting a duo-name with Indigenous relevance. Billy Brown Road and Mavis Avenues are examples of street names that should remain unchanged and commemorative signage could be added with an additional Indigenous name. Council has used this Commemorative Naming procedure in the past as it did not require a formal and complicated consultation, notification and approval process, with residents, emergency services, Metro Vancouver and Canada Post. Hugh Davis Way, Brenda Alberts Way and Veterans Way are examples of commemorative naming process without a formal official name change to the streets.

Where street names don't hold a connection to a local family, a formal name change could be considered by Council if proposed by local first nations. A portion of Royal Street immediately adjacent Fort Langley National Historic Site (FLNHS) is a perfect candidate for such consideration as its name harkens to colonial times. All properties on the west side of Royal are Township owned and if a new museum is built and a new housing subdivision is established, no consultation with residents would be necessary and Canada Post, Emergency Services and others could be informed of the address and street name changes at the time this might occur.

While Kwantlen First Nations, again appreciates the offer to rename streets in the vicinity of the Langley Museums and Fort National Historic Site, they have informed staff of the need for some consultation with language experts and other first nations before proposing names for Council's consideration. While renaming the portion of Glover Road can occur before the end of the year, it is not likely that all name proposals and signage can be finalized and achieved this year. TOL staff suggest that consultation with other community stakeholders such as area residents, the Langley Heritage Society, and the Fort Langley Community Association is necessary, especially with formal name changes.

In early discussions with KFN it was pointed out that the area around and streets adjacent the existing museums and National Historic Site are historically and geographically significant to indigenous people of the Province. Naming of streets and places is an important action towards reconciliation and aligns well with the United Nations Declaration on the Rights of Indigenous people that recognizes the need to reestablish and acknowledge indigenous names for communities, places and people.

Applicable Policies:

Street Names and Numbering **Policy No: 07-162**; Naming of Parks, Trails, Buildings, Facilities and Infrastructure **Policy No: 06-103**.

Intergovernmental Implications:

Kwantlen and other First Nations.

Interdivisional Implications:

Community Development /Engineering Divisions Departments within those Divisions will be required to carry out the recommendations in this report.

Financial Implications:

Minimal in initial year and can be absorbed within the budgets of Departments in future years.

Cost and Resource Allocations:

Funding for signage proposed to come from Council Contingency.

Respectfully submitted,

Peter Tulumello
for
ARTS, CULTURE & COMMUNITY INITIATIVES

This report has been prepared in consultation with the following listed departments.

CONCURRENCES	
Division / Department	Name
Finance Division	S. Nam
Community Development Division	R. Seifi

ATTACHMENT A - Policy No: 07-162 - Street Names and Numbering

ATTACHMENT B - Policy No: 06-103 - Naming of Parks, Trails, Buildings, Facilities and Infrastructure

ATTACHMENT A**COUNCIL POLICY****Subject: Street Names and Numbering**

Policy No:	07-162
Previous Policy No:	07-521
Approved by Council:	1998-07-20
Revised by Council:	2016-05-30

1. Purpose

1.1 To provide criteria for the establishment of street names and numbering.

2. Background

2.1 There is a trans-regional agreement on street numbering. Roads off grid require local exceptions and provide an opportunity to celebrate place names, pioneers and the Township's heritage.

3. Related Policy

3.1 N/A

4. Policy

4.1 Streets and Avenues shall be identified with numbers in accordance with the criteria previously established by the Lower Mainland Regional Planning Board. Where irregular road patterns warrant, or road identification can be clarified by using names instead of numbers, names may be devised. Appropriate names include pioneer family names, names of landmarks or names with positive historic or commemorative associations.

ATTACHMENT B**COUNCIL POLICY**

**Subject: Naming of Parks, Trails,
Buildings, Facilities and
Infrastructure**

Policy No:	06-103
Previous Policy No:	06-022
Approved by Council:	1998-10-26
Revised by Council:	2008-06-23
Revised by Council:	2013-09-30
Revised by Council:	2016-05-30

1. Purpose

- 1.1. To establish a criteria and process for naming, or re-naming Township of Langley parks, trails, buildings, facilities and infrastructure.

2. Background

- 2.1. Council and staff regularly receive requests from the community with respect to the naming or re-naming of municipal parks, trails, buildings, facilities and infrastructure.

3. Related Policies

- 3.1. 02-008 Corporate Sponsorship
3.2. 07-162 Street Names and Numbering

4. Policy

- 4.1. Council discussions regarding the selection of names shall be held during a Closed Council meeting. Following Council's resolution on the issue, Council will further resolve the appropriate timing to bring the naming resolution forward to a regular Council meeting.
- 4.2. The Township Administrator, or designate, will prepare a report to Council, when Council approval is required, outlining all naming requests or consideration for naming requests, and the steps to be taken in considering the request. The intention is to outline the information required in order to fully evaluate the request. This information may include all or some of the following:
- 4.2.1. Researching the background of such individual, organization, corporation;
 - 4.2.2. In the case of an individual or family, consultation with the immediate family to ensure consensus for the initiative;
 - 4.2.3. In the case of re-naming, researching the background on the original or historic name;
 - 4.2.4. The financial implications of implementing the decision including appropriate ceremony and signage requirements.
- 4.3. The Township Administrator, or designate, may approve the naming of new or unnamed parks, trails, buildings and segments of buildings, municipal infrastructure, or any other type of facility or area where the name:

- 4.3.1. is purely functional or location specific; or
 - 4.3.2. indicates the use to which a park or facility is being put; or
 - 4.3.3. recognizes the nature, history and geography of the area.
- These types of names do not require approval by Council resolution.
- 4.4. A Joint Committee of School District #35 and Township of Langley representatives should determine a recommendation for the naming of joint Neighbourhood Park / school sites where the recommended name is purely functional or location specific or recognizes the nature, history and geography of the area. Neighbourhood parks located immediately adjacent to existing school sites should bear the same name as the school. These name types do not require approval by Council resolution.
 - 4.5. A Joint Committee of School District #35 and Township of Langley representatives should determine a recommendation for the naming of joint school/park sites where the recommended name is the name of an outstanding citizen or a significant individual, organization, or corporate donor. These name types will require approval by Council resolution, in concurrence with Langley School Board.
 - 4.6. Council may name parks, trails, buildings and segments of buildings, municipal infrastructure, or any other type of facility or area where such name is the name of an outstanding citizen, or a significant individual, organization or corporate donor. These naming decisions require approval by Council resolution.
 - 4.7. An initiative to re-name a park, trail, building and segment of building, municipal infrastructure, or any other type of facility or area, will be considered only when the existing name indicates the location, function and use or represents the nature, history and geography of the area. Requests to re-name facilities that were originally named to honour an outstanding citizen, or a significant individual, organization or corporate donor will generally not be considered. All re-naming initiatives, regardless of the nature of the new name, require approval by Council resolution.
 - 4.8. When a name is proposed as a consequence of a gift, donation or bequest, the value of any lands donated, or the capital cost of a new or restored facility compared to the value of the gift or bequest shall be taken into account.
 - 4.8.1. Council may consider a name that recognizes the individual or family name for any lands bequested to the Township of Langley should they become managed park or open space.
 - 4.8.2. Council may consider a name that recognizes a not-for-profit organization or service club, where the monetary contribution is at least 25% of the total capital cost of the project.
 - 4.8.3. Council may consider a name that recognizes a person, organization or corporation where the monetary contribution is at least 25% of the total capital cost of the project. The Township's Corporate Sponsorship policy should be referenced.
 - 4.8.4. A monetary contribution which meets the minimums established does not assure naming privileges. All naming decisions are at the discretion of Council and require a specific resolution by Council.
 - 4.8.5. The sale of "Naming Rights" is not considered a gift, donation or bequest, nor considered in perpetuity, but are generally sold for a specific dollar

amount for a specific period of time. "Naming Rights" may be sold for a building or segments of buildings, or municipal infrastructure, at the discretion of Council and require a specific resolution by Council.

- 4.9. When an intention is to honour an outstanding citizen by naming or re-naming a park, trail, building or segment of buildings, municipal infrastructure, or any other type of facility or area in recognition of the individual, and no gift bequest is involved, and in the case of members of the community or Township employees, meritorious or outstanding service to the Township will be considered. Generally, the naming or re-naming commemoration of a person shall not be considered before a reasonable amount of time has passed after their death. This will provide staff with the opportunity to fulfill the requirements of Section 4.2.
- 4.10. When an intention is generally to honour an outstanding citizen and no gift bequest is involved, and in the case of members of the community or Township employees, meritorious or outstanding service to the Township will be considered. Recognition of such community leaders, whether living or deceased, shall be achieved through appropriate commemorative signage, plaques, kiosk, and / or pictures within or at the applicable facility.
- 4.11. Naming a building, segments of buildings, or other facilities after persons, organizations and corporations does not imply that the name or names will be used in perpetuity.
 - 4.11.1. When a building, segment of building, or other facility is demolished, replaced or substantially renovated, or where the occupancy changes and the former name is no longer appropriate, then a request for a new name will be considered.
 - 4.11.2. It may be appropriate to place a plaque in, or on, a new building to indicate that it occupies the site of a building formerly known by another name.